## IN THE CIRCUIT COURT OF COLE COUNTY STATE OF MISSOURI

Meghan Fenner, f/k/a Michael Fenner,	)	
	)	
Petitioner,	)	
	)	
v.	)	Cause No. 08AC-CC 00136
	)	Division 2
Missouri Commission on Human	)	
Rights, et al.,	)	
	)	
Respondents.	)	

## FIRST AMENDED PETITION FOR ADMINISTRATIVE REVIEW OR IN THE ALTERNATIVE FOR MANDAMUS

Comes now plaintiff, Meghan Fenner, formerly known as Michael Fenner, through her counsel, and states:

- 1. On or about September 19, 2007, Petitioner, Meghan Fenner, f/k/a Michael Fenner, filed a timely Charge of Discrimination with the Missouri Commission on Human Rights ("MCHR" or "Commission"), No. E-09/07-32337 ("Charge"), alleging Western Dairy Transport, L.P. ("Western Dairy") violated her rights under the Missouri Human Rights Act ("MHRA"), RSMo. 213.010, et seq. by discriminating against her based on disability and sex. A true and correct copy of the Charge of Discrimination is attached hereto as Exhibit A.
- 2. Fenner is a male-to-female transsexual, meaning that she was born anatomically male, but has a female gender identity, and that she has taken steps to alter her body so that it more closely matches her female gender identity.
- 3. Respondent, the Missouri Commission on Human Rights was created by statute to,

- among other purposes, eliminate and prevent discrimination in employment because of sex and disability by implementing the Missouri Human Rights Act.
- 4. Respondent, Alisa Warren, is the executive director of MCHR.
- 5. On January 9, 2008, Alisa Warren, acting in her official capacity for MCHR administratively closed the Charge, asserting the MCHR lacked jurisdiction. A true and correct copy of the administrative closure letter is attached hereto as Exhibit B.
- 6. The MCHR made its decision that it lacked jurisdiction based on its determination that, 
  "Sexual orientation is not a covered basis under the Missouri Human Rights Act,
  therefore we have no jurisdiction over this matter. Sexual orientation is not a disability," as indicated in a letter from the MCHR to Petitioner, a true and correct copy of
  which is attached hereto as Exhibit C, and an Investigative summary stating, "No
  Jurisdiction over sexual orientation issues," a true and correct copy of which is attached
  hereto as Exhibit D.
- 7. Fenner commenced this action to review the MCHR's final decision on February 8, 2008. The action is timely within the requirements of RSMo. 213.085(2), because it was filed within 30 days after the mailing or delivery of the notice of the Commission's final decision.
- 8. Since the time Petitioner filed this action, her name has been lawfully changed from Michael Fenner to Meghan Fenner, in Civil Action No. 08AM-FC00027, Oregon County, Missouri (37<sup>th</sup> Judicial Circuit). A true and correct copy of the name change order is attached hereto as Exhibit E.

- 9. Venue is proper.
- 10. Petitioner is seeking judicial review of said administrative closure pursuant to the provisions of RSMo. 213.085, which provides for judicial review in accordance with RSMo. 536 or, in the alternative, mandamus, pursuant to RSMo. 536.150(1).
- 11. The MCHR's final decision to administratively close Petitioner's charge of gender discrimination based on "lack of jurisdiction" based on its conclusion transsexualism is "sexual orientation" should be reviewed *de novo*, pursuant to RSMo. 536.140(3) as it is based on the erroneous application of law to facts, as follows:
  - A. Fenner is a male-to-female transsexual, meaning that she was born anatomically male, but has a female gender identity and that she has taken steps to alter her body so that it more closely matches her female gender identity. In particular, she has taken hormonal therapy for at least the last five years to feminize her body.
  - B. Sexual orientation and gender identity are distinct concepts. Sexual orientation is the scientifically accurate term for an individual's enduring romantic, emotional physical and/or spiritual attractions. Gender identity, on the other hand, is a person's internal, personal sense of being a man or a woman. For transsexuals, such as Fenner, birth-assigned sex and gender identity do not match.
  - C. Fenner has had a female gender identity since she was very young. With the assistance and advice of mental health professionals, she has taken steps to more

fully express her female identity, including taking feminizing hormone therapy, wearing her hair long and in stereotypically feminine hair styles, wearing her fingernails long and polished, behaving in a more feminine manner, and otherwise presenting herself as female. Even without wearing makeup and female clothing, her appearance and presentation is stereotypically feminine.

- D. Fenner applied for work as a truck driver at Western Dairy Transport ("Western Dairy") in August 2007.
- E. Western Dairy hired Fenner in September 2007. At the time Ms Fenner reported for work, her legal name was still Michael and her driver's licence identified her as male so Western Dairy identified her as male.
- F. Western Dairy discharged Fenner on or about September 6, 2007 because she did not meet Western Dairy's stereotyped expectations of how a male should appear and how a male should behave.
- G. Alternatively, Western Dairy discharged Fenner discharged Fenner because she departs from sex stereotypes by being transsexual.
- H. Such conduct amounts to unlawful discrimination based on gender in violation of the MHRA's prohibition on sex discrimination and, therefore, falls within the MCHR's legislative mandate to accept for filing and investigate charges of discrimination. RSMo. 213.075(1).
- 12. The MCHR's final decision to administratively close Petitioner's charge of disability discrimination based on "lack of jurisdiction" because of its conclusion that transsexual-

ism is "sexual orientation" should be reviewed *de novo*, pursuant to RSMo. 536.140(3) as it is based on an erroneous application of law to facts, as follows:

- A. Fenner is a male-to-female transsexual, meaning that she was born anatomically male, but has a female gender identity and that she has taken steps to alter her body so that it more closely matches her female gender identity. In particular, she has taken hormonal therapy for at least the last five years to feminize her body.
- B. Fenner has the condition known as gender identity disorder. Gender identity disorder ("GID") is a recognized medical condition identified in the American Psychiatric Association's Diagnostic and Statistical Manual of Mental Disorders. DSM-IV 532 (4th ed. 1994).
- C. GID, sometimes known as gender dysphoria or transsexualism, is a serious health condition that involves a strong and consistent cross-gender identification and a persistent discomfort with one's anatomical sex.
- D. For people with gender dysphoria, the conflict between their gender identity and their anatomy causes extreme psychological distress. Contemporary medical knowledge indicates that gender identity cannot be changed, and that attempts to change a person's gender identity are futile and unethical.
- E. The prevailing medical standards of care dictate that hormone therapy and living full-time as a member of the gender corresponding with one's identity are appropriate and effective treatments for that condition.

- F. Fenner has had a female gender identity since she was very young. With the assistance and advice of mental health professionals, she has taken steps to more fully express her female identity, including taking feminizing hormone therapy, wearing her hair in long and stereotypically feminine hair styles, wearing her fingernails long and polished, behaving in a more feminine manner, and otherwise presenting herself as female.
- G. Western Dairy hired Fenner to work as a truck driver in September 2007 and afterwards learned she was a transsexual in transition.
- H. Western Dairy discharged Fenner on or about September 6, 2007 because she is a transsexual and has gender identity disorder.
- I. Gender identity disorder is a disability within the meaning of the MHRA, RSMo. 213.010(4), in that it is a physical and mental impairment which substantially interferes with major life activities, including, but not limited to, socialization as defined in the MCHR regulations, 8 CSR 60-3.060(1)(C) and insofar as Western Dairy regarded Fenner as having a disability, in violation of 8 CSR 60-3.060(E).
- J. Therefore, Western Dairy's discharge of Fenner amounts to unlawful discrimination under the MHRA and falls within the MCHR's legislative mandate to accept for filing and investigate charges of discrimination. RSMo. 213.075(1).
- 13. In the alternative, Petitioner states that the MCHR's action exceeded the MCHR's statutory authority; was unauthorized by law; was arbitrary, capricious, and

- unreasonable; and, involved an abuse of discretion for the reasons set forth in Paragraphs 8 and 9, in violation of RSMo. 536.140(2).
- 14. Respondents have affected Petitioner's legal rights and/or privileges by denying her the benefit of an investigation and by denying Petitioner access to the courts.
- 15. Petitioner has no adequate remedy at law for the harm done by Respondents and, absent relief from this Court, the harm is irreparable.

WHEREFORE, Petitioner asks this Court to reverse the final decision of the MCHR dismissing her Charge for lack of jurisdiction and order the MCHR to reopen the Charge for further administrative processing in accordance with RSMo. 213.075, or, in the alternative for mandamus to compel the MCHR to withdraw its administrative closure and reopen its investigation of Petitioner's Charge, and for such further relief as appropriate including the award of attorneys' fees and costs.

SOWERS & WOLF, LIC

FERNE P. WOLF, MBE #29326

530 Maryville Centre, Suite 460

St. Louis, Missouri 68141

314 744-4010

314 744-4026

ANTHONY E. ROTHERT, #44827

ACLU OF EASTERN MISSOURI

454 Whittier Street

St. Louis, Missouri 63108

(314) 652-3114

(314) 652-3112 facsimile

IOHN A. KNIGHT

AMERICAN CIVIL LIBERTIES UNION

FOUNDATION

180 N. Michigan Avenue

Suite 2300

Chicago, Illinois 60601

(312) 201-9740

(312) 288-5225

#### Certificate of Service

I certify that a copy of the foregoing was served by US Mail, postage prepaid, on the 21<sup>st</sup> day of May, 2008 on the following counsel of record:

Jeremiah W. (Jay) Nixon, Attorney General Vanessa Howard Brown, Assistant Attorney General Old Post Office PO Box 861 St. Louis, Missouri 63188



## MISSOURI DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS COMMISSION ON HUMAN RIGHTS

### CHARGE OF DISCRIMINATION

= ther charge number   107-32-33   7.     FEPA E-09   107-32-32   7.     EEOC 288-200-2-01.905	Ente	r Charge Number	7
BEOC 288-200-2-01905		FEPA 6-09/07-3252	<i>I</i> .

This form is affected by the Privacy Act of 1974; see Privacy Act Statement before completing this form.

Missouri Commission on	Human Rights and El	EOC	
Name (Indicate Mr., Ms., ∝ Mrs.) Michael Fenner		ome Telephone No. (include Area Code) 117) 264-2198	
	tate and Zip Code , MO 65606	County Oregon	
Named below is the Employer, Labor Organization State or Local Government Agency who discrin	, Employment Agency, ninated against me <i>(if</i>	, Apprenticeship, Committee, more than one list below).	
Name Western Dairy Transport L.P.	No. of Employees/Members 1400	Telephone No. (Include Area Code) 800-469-7714	
Street Address 950 Shelton Dr.	City, State and Zip Code Cabool, MO 65689		
Name .	No. of Employees/Members	Telephone No. (Include Area Code)	
Street Address	Fly State and Za Chode		
Cause of Discrimination based on (Check appropriate box(es))  Rece  National Origin  Religion  Religion  Retaliation  Other (S)  The Particulars Are (If additional space is needed, attach extra sheet(s)):  I am a male to female transsexual in transition, with more the truck driver, I reported to orientation on 9-04-07, on 9-06-07 assignments I was told they had problems with my paperwood irreported to work on 9-04-07 the mood become uncomforted who obviously had problems with my condition, he made see "relative morality", etc. On the last day of orientation he mail looking at me when he said it. The 5 other drivers who attend sent on there way, I on the other hand was told I could not so be sent out with a trainer for a few days and they were in the for the company to tell me what to do, I had conversations we conversation Bob told me that rumors about me had started they were having problems finding a driver willing to train me some options; those being train with a male driver, a female company rejected the latter two options and said that the material experience than any of the other newly hired drivers, I am Deferences. By the recruiter's (Ron) own admission I am be become an issue of company wide debate and rumor mong. Ron in recruiting did offer, he told me that management had have terminated me without a stated cause, and yet have his	when the other drivers in rk and it would take a day ble, I sat through the orier veral references to "worth de a bad Joke referencing nded the orientation receiv tart work yet. Ron, (recrui e process of finding a suite with Ron and Bob (new driv to circulate. Ron indicate e because of my gender is driver, or he personally wate trainers would not allow OT qualified, I have a goo ing singled out based on noring. I did not ask for any spoken to an attorney reg red less qualified applican	experience. WDT hired me as a the orientation received there job or so to sort it out. From the time station presentation with a man less liberals", "activist judges", "broke back mountain buddies" red job assignments and were ster for company) told me I had to able trainer. While I was waiting over evaluator) during the d that the real problem was that issues, at which time he offered ould be happy to train me. The own me in their trucks. I have more d work history, and excellent my transsexual status, and this has of special accomadation, although parding me. The result is that they ts.	
I want this charge filed with both the EEOC and the Missouri Commission on Human Rights. I will advise the agencies if I change my address or telephone number and I will cooperate fully with them in the	NOTARY (When necessary t		
processing of my charge in accordance with their procedures.	the best of my knowledge, information and belief.		
declare under penalty of perjury that the foregoing is true and correct.	X Michaeller Signature of Completinant	MO Commission on Human Right Jefferson City Office	
Charging Park (Signature) Date		a ma thin data /Pau maute d Visal	
	Subscribed and sworn to before	e me this date (Day, month and Year)	

MCHR-27 (4-99) Al

EXHIBIT

A



MATT BLUND

MISSOURI DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS

### Missouri Commission on Human Rights

TODD SMITH DEPARTMENT DIRECTOR

ALVIN CARTER COMMISSION CHAIRPERSON

ALISA WARREN EXECUTIVE DIRECTOR

January 9, 2008

GOVERNOR

CEO WESTERN DAIRY TRANSPORT 950 Shelton Drive Cabool, MO 65689

RE:

Michael Fenner vs. WESTERN DAIRY TRANSPORT

E-09/07-32337 28E-2007-01905C

Dear Sir or Madam:

This letter is to notify you of the determination of the Missouri Commission on Human Rights (MCHR). The Executive Director has rendered a finding of Administrative Closure due to the fact that MCHR lacks jurisdiction in this matter.

The Complainant has been advised of the closure of the case and of the right to apply for judicial review. If no appeal is made, the matter will remain closed.

Please be advised that unless we are notified of an appeal, the file will be destroyed after three (3) years from the date of closure.

Respectfully,

Alisa Warren

**Executive Director** 

3315 W. TRUMAN BLVD. P.O. Box 1129 JEFFERSON CITY, MO 65102-1129 PHONE: 573-751-3325 Fax: 573-751-2905

111 N. 7TH STREET, SUITE 903 St. Louis, MO 63101-2100 PHONE: 314-340-7590 FAX: 314-340-7238

OZARK, MO 65721-1300 FAX: 417-895-6024

P.O. Box 014050 Kansas City, MO 64101-0050 Fax: 816-889-3582

106 ARTHUR STREET SUITE D Sikeston, MO 63801-5454 FAX: 573-472-5321



# MISSOURI COMMISSION ON HUMAN RIGHTS



MATT BLUNT ROD CHAPEL
GOVERNOR DEPARTMENT DIRECTOR

 ERIC KREKEL
ACTING EXECUTIVE DIRECTOR

November 19, 2007

Michael Fenner HCR 64 Box 700 Alton, MO 65606

RE: Fenner v. Western Dairy Transport E-09/07-32337

Dear Mr Fenner:

The Missouri Commission on Human Rights (MCHR) has jurisdiction to investigate complaints of discrimination in employment, housing and public accommodations on the basis of race, color, sex, age (as it relates to employment only), national origin, ancestry, religion, disability and familial status (as it relates to housing only).

Sexual orientation is not a covered basis under the Missouri Human Rights Act, therefore we have no jurisdiction over this matter. Sexual orientation is not a disability.

I am sorry we could not be of assistance in this matter. This case will be Administratively Closed.

Sincerely,

Karen Anderson Unit Supervisor <u>karen.anderson@dolir.mo.gov</u> 573-522-1026



X

3316 W. TRUMAN BLVD. P.O. Box 1129 JEFFERSON CITY, MO 65102-1129 PHONE: 573-751-3325 FAX: 573-751-2905 TTY: 573-526-5091 505 Washington Avenue St. Louis, MO 63101-1298 Phone: 314-340-7590 Fax: 314-340-7238 TTY: 314-340-7803

505 East Walnut Street Springfield, MO 65805-2305 Phone: 417-895-5620 Fax: 417-895-5637 1411 Main Street 2<sup>32</sup> Floor Kansas City, MO 64105-2110 Phone: 816-889-3584 FAX: 816-889-3582 TTY: 816-889-3582 106 ARTHUR STREET SUITE D SIKESTON, MO 63801-5453 PHONE: 573-472-5320 FAX: 573-472-5321 TTY: 573-472-5223

#### **INVESTIGATIVE SUMMARY**

Michael Fenner HCR 64 Box 700 Alton, MO 65606

Complainant

MCHR CASE NO.: E-09/07-32337 EEOC Case NO: 28E-200\$-01905C

Western Dairy Transport 950 Shelton Drive Cabool, MO 65689

Respondent

Allegation: Disparate Treatment/Transsexual in transition – No Jurisdiction over sexual orientation issues

Eric Krekel, Acting Executive Director

1/9 /08 Data

Date



# IN THE CIRUIT COURT OF OREGON COUNTY, MISSOURI AT ALTON

in re the Matter of: Michael Fenner	Petitioner.	)	Case No. D8 Am FC 0002 FILED  ATO'clock Minutes_		
			MAR 19 2008		
	ORDER GRAN	TING CHA	NGE OF NAME  DOROTHY BARTON  Circult Clerk & Ex-Officio Recorde  Oregon County, MO		

This matter came to be heard upon the petition of Michael Fenner, and the Court having read and considered said Petition, now finds as follows:

- (a) That this Court has jurisdiction to change the legal name of Petitioner.
- (b) That the present name of Petitioner is Michael Allen Fenner; and the name desired is Meghan Elizabeth Fenner.
- (c) That Petitioner has complied with all requirements of the law for a change of name.
- (d) That Petitioner is a resident of the county in which the change of name is sought.
- (e) That Petitioner resides at HCR 64 Box 700 Alton, MO 65606.
- (f) That the Petitioner was born on March 11, 1966 at Kalamazoo, MI, and is now 42 years old.
- (g) That Petitioner's father's name and mother's maiden name are as follows:

William B. Fenner and Sharon K. Fenner, respectively.

(h) That Petitioner has two children and their names are:

Madison E. Fenner and Margaret M. Fenner

- (i) That Petitioner has changed his/her name prior to this petition.
- (j) That there are 0 judgments for money pending against petitioner which have not been satisfied.
- (k) That there are 0 actions for money pending against petitioner.
- (I) That Petitioner's request is made in good faith and without intent to defraud or mislead. Petitioner does not a change of name in order to avoid or evade any debts or obligations, nor to further any fraudulent intent or illegal purpose.
- (m) That no reasonable objection has been made to the proposed change of name.
- (n) That Petitioner desires to change his/her name for good and sufficient cause.



IT IS THEREFORE ORDERED, ADJUDG GRANTED, that Petitioner's name be changed which said last-mentioned name, Petitioner sha be made, and spread upon the records of the Co	a from w all be here	eafter known and		
Dated: 3-18-08 Judge:				
a to the Defitionar				
Submitted by Petitioner:  Michael Allen Fenner HCR 64 Box 700 Alton, MO 65606 616.706.1806				
STATE OF	) ) 5	§S.		
COUNTY OF	)			
the above named petitioner and the facts and his/her best knowledge and belief.	, being matters co	duly sworn, upon	n his/her oath, stat ove petition are tr	es that he/she is ue according to
My Commission Expires:				